

Chapter 14

Particulars of Recipients of Concessions, Permits or Authorisations granted

Institute is permitted to run short-duration Skill Development training programmes under Hunar-Se-Rozgar Tak scheme by Ministry of Tourism, Govt. of India but due to CoVid-19, the above scheme was deferred and may be commenced in due course of time.

CIHM doesn't get any grants.

CAG and PAC Paras:

CHANDIGARH INSTITUTE OF HOTEL MANAGEMENT, SECTOR 42-D, CHANDIGARH

Reply of the inspection report for the period 2018-23 in respect of

Chandigarh Institute of Hotel Management, Sector 42-D, U.T., Chandigarh (NCHMCT)

Period of IR	Para No.	Subject of the Para	Brief contents of the Paras	Reply of the Department	Remarks
2014-15	1	Undue Delay in construction of Hostel Block resulted cost overrun to the tune of Rs. 1.09 crore and loss to the tune of Rs. 36.72 lakh			
		Chandigarh Institute of Hotel Management & Catering Technology sought approval for construction of Hostel Block at a rough estimate Rs. 9.15 crore during the year 2009-10. Consequently the approval for the above work was accorded on 29.12.09 by the Home Secretary-cum-Secretary Tourism, Chandigarh Administration & Chairman, Board of Governors, CIHM, Chandigarh. As per the	Compliance is awaited. Para stand	It is intimated that the matter for undue delay in construction of Hostel Block resulted loss to the tune of Rs. 36.72 lakh and cost overrun to the tune of Rs. 1.09 crore was taken up with the office of the Chief Engineer, U.T., Chandigarh in the year 2015 and after repeated reminders, the office of the	

	<p>approval order the work was to be allotted after calling bids as per rules after giving wide publicity and no variation in terms of material or cost or scope of work shall be carried out. Outlay and plans of the hostel block have been prepared by UT Department of Urban Planning and the work was assigned to UT Engineering Department for Rs. 9.15 crore on deposit work basis.</p> <p>The work was awarded to Engineering Department of Union Territory as executing agency without the following the tendering process and no agreement was entered into with Engineering Department Union Territory Chandigarh for execution of the above work which is against the approval order.</p> <p>Despite deposit of Rs. 50 lakh with Executive Engineer, CP Division, U.T., Chandigarh on 04.02.2010, the work was commenced more than one year later i.e. on 05.04.2011. During the construction period of the hostel block an amount of Rs. 8.84 crore had been deposited with the executing agency Utilization Certificate for Rs. 6.56 crore has been received by the institute from Executive Engineer. The Executive Engineer vide its Letter/Memo No. 3962 dated 27.03.14 mentioned that the work has been completed</p>		<p>Executive Engineer, CP Division No. 2 (Roads), Chandigarh has conveyed vide Memo No. 1309 dated 19.01.2019 which is reproduced below for your kind perusal, please:-</p> <p>The work for construction of Hostel Block in Institute of Hotel Management & Catering Technology. Sector-42, Chandigarh was allotted M/s. Gautam Builders vide this Office memo No. 3811 dated 05.04.2011 with the time limit of 12 months but due to some hindrances at site the work completed on 25.01.2013. Final payment has made to the agency vide voucher No. 10 dated 27.01.2015 by Sub Divisional Engineer, Road Sub Division No. 3, Chandigarh.</p> <p>A photocopy of above referred memo received from the Executive Engineer, U.T., Chandigarh is also enclosed herewith for your kind perusal, please.</p> <p>ANNEXURE-‘A’</p> <p>In light of above, Para</p>	
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	<p>and requested CIHM & CT to receive the hostel block. However, CIHM & CT refused to receive the building block stating that the work is still incomplete. In this regard audit observed that:</p> <ol style="list-style-type: none"> 1. The work was awarded to the executing agency for Rs. 9.15 crore which includes 14.3 percent Departmental Charges & 3 Percent Contingency Charges. However an amount Rs. 8.84 crore has been paid by the executing agency and as per records approx Rs.1.40 crore are yet to be deposited with executing agency. This shows that there is cost overrun to the tune of Rs. 1.09 crore (8.84 crore+1.40 crore-9.15 crore). Further more than the 90 percent work had been completed as per letter dated 27.03.14 and in absence of maintenance the building is deteriorating. 2. In absence of agreement/work order, there is no stipulated date of 		<p>needs to be dropped.</p> <p>Subsequently, it is also stated that all the relevant record in the matter rests with the office of Chief Engineer, U.T., Chandigarh for more clarification and this audit Para may be transferred to the Chief Engineer, U.T., Chandigarh to settle the same.</p>	
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		<p>completion from the side of CIHM & CT for the above work. As per CPWD Manual Standard Schedule of Contract Periods for Building Works (Appendix 17), the building having up to 4 storeys should be completed within 8 to 12 months. The above work was awarded by the institute on 04.02.2010 which should have been completed by 03.02.2011 as per the standard schedule of CPWD. However, the building has not been handed over till date.</p> <p>3. The hostel block is having 3 floors & 51 rooms (17 rooms each floor) & 3 students are staying in every room of existing hostel cost of Rs. 3000 per student (excluding electricity and water charges) per semester (2 Semester in a year). Due to delay in construction of Hostel Block, CIHM & CT lost an opportunity to earn accommodation Charges/Hostel charges Rs. 36.72</p>			
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		<p>lakh (51*3*3000*4*2) for 4 years viz. 2011-12, 2012-13, 2013-14 & 2014- 15, from the students which is loss to the organisation. Had the building got completed in time i.e. by 03.02.11 the same could be avoided. Further despite delay in completion of project no correspondence with executing agency after 01.04.14 was found on record.</p> <p>A part from the above, in absence of the agreement between the CIHM & CT and Executive Engineer, there is uncertainty with respect to the following:</p> <ol style="list-style-type: none">1. The stipulated date of completion of the project.2. Liquidated damage in case of delay in completion of the project.3. The extent of variation to be permitted in case of increase in rates of material, labour etc.4. Actual expenditure incurred by the sub-contractor as actual bills from the executing agency were not found in record.			
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		<p>5. What is the Defect Liability Period of the project?</p> <p>Facts and figures may be confirmed and reply of the Management along with the reasons for not revising the rates may please be furnished to audit within 7 days.</p>			
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Period of IR	Para No.	Subject of the Para	Brief contents of the Paras	Reply of the Department	Remarks
2014-15	2	Excess Payment towards Departmental charges-Rs. 56.73 lakh.			
		According to the Para 12.1 of the CPWD Account Codes, no departmental charges are to be levied for the Government works and those of autonomous bodies fully funded by the Central Government. For works done by CPWD other than above,	<p>Compliance awaited.</p> <p>Para stand</p>	It is intimated that the matter for Excess Payment made towards Departmental charges-Rs. 56.73 lakh was taken up with the office of the Chief Engineer, U.T., Chandigarh in the year 2015 and after repeated reminders,	

	<p>departmental charges are to be levied. The rates of departmental charges are prescribed in appendix -14 of the CPWD Account Code Manual, which for construction work costing up to Rs. 2 crores, between Rs. 2 crore to 5 crore & more than 5 Crores are 12%, 8% & 7% respectively of the estimated cost of the work to be constructed.</p> <p>Chandigarh Institute of Hotel Management & Catering Technology, Chandigarh is an autonomous body constituted by the GOI registered under the Indian Society Act through Ministry of Tourism as a charitable institute. The Govt. of India gives grants for capital works only & for remaining day to day expenses institute manages from its own resources. The institute has been getting civil capital works executed through CPWD/Engineering department of U.T., Chandigarh and releasing payment to the engineering department on the basis of estimated cost of each work to be executed & utilization certificate given by the concerned Executive Engineer from time to</p>		<p>the office of the Executive Engineer, CP Division No. 2 (Roads), Chandigarh has conveyed vide Memo No. 1309 dated 19.01.2019 which is reproduced below for your kind perusal, please:- ANNEXURE-'B'</p> <p>Regarding revision of Departmental charges, the matter is under process, The Departmental charges shall be revised as 14% to 7% on approval of the same from the competent authority.</p> <p>The reply in this regard from the office of the Chief Engineer, U.T., Chandigarh is yet to be received. As and when the outcome is received from office of the Chief Engineer, U.T., Chandigarh the same will be conveyed to the Audit Party.</p>	
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	<p>time.</p> <p>During audit it was noticed that Chandigarh Institute of Hotel Management & Catering Technology (CIHM) sought approval for construction of Hostel Block. Administrative approval to the Rough Cost Estimate amounting to Rs. 9,14,86,000/- (including departmental charges of Rs. 1,11,12,350/- @ 14.3% at the estimates cost of Rs. 7,77,08,743/-) was conveyed by the Executive Engineer vide their Endst. No. 477 dated 08.01.2010. Chandigarh Institute of Hotel Management & Catering Technology has deposited amount of Rs. 8.84 crores with the Engineering Department upto 29.08.2013 & balance payment of Rs. 31.00 lakh is lying with CIHM. As per CPWD Account Code Manual department charges works out to Rs. 54,39,612 (7,77,08,743x7%) instead of Rs. 1,11,12,350/- (14.30% of Rs. 7,77,08,743). Thus CIHM has paid excess amount of Rs. 56,72,738/- as departmental charges to Engineering Department.</p> <p>During the review it was also noticed in audit that through the estimated cost of the works under</p>			
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		<p>execution exceeded Rs. 5 crore yet the Executive Engineer has charged Departmental Charges @ 14.3% Against 7% prescribed in the CPWD accounts code. The management of the institute was required to take up the matter with concerned Executive Engineer for charging the correct Departmental Charges on the works being executed by him. However, no such action has so far been taken in this regards. Reasons for the same may be intimated to audit and immediate steps may be taken to rectify the overcharging of Departmental Charges. Action may also be taken recover excess Departmental Charges of Rs. 56.73 lakh with the Executive Engineer.</p> <p>Facts and figures may be confirmed and reply of the Management along with the reasons for not revising the rates may please be furnished to audit within 7 days.</p>			
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Period of IR	Para No	Subject of the Para	Brief contents of the Paras	Reply of the Department	Remarks
2017-18	1	Excess payment of honorarium Rs.2.02 lakh	Reasons for	It is informed	

In terms of provisions of FR 46 (b), the central Government may grant or permit a Government servant to receive an honorarium as remuneration for work performed which is occasional or intermittent in character and either so laborious or of such special merit as to justify a special reward. Except when special reasons, which should be recorded in writing, exist for a departure from this provision, sanction to the grant or acceptance of an honorarium should not be given unless the work has been settled in advance. Guidelines for payment of honorarium under FR 46 (b) have already been laid down inter alia vide this department's OM No. 17011/9/85-Estt. (AL), dated 23.12.1985 and OM No. 17020/1/91-Estt. (AL), dated 18.11.1991. It has also been clarified that no honorarium should be granted for temporary increase in work.

The Ministries/Departments can grant honorarium upto Rs. 5000/- p.a. per employee and the Head of Department can grant honorarium of Rs. 2500/- p.a. per employee. O.M. No. 17011/9/85-Estt. (Allowance), dated 23.12.1985 refers.

During the test check of records of the Principal, Chandigarh Institute Of Hotel Management & Catering Technology for the year 2017-18, it was noticed that eight staff of the department were paid honorarium for duty performed in respect of Mid Day Meal (MDM). The limit of honorarium exceeded much more than the prescribed limit as mentioned above in the rules.

The total amount of honorarium granted to the eight staff of the Institute during the year amounted to Rs. 2,22,400/- which was in excess for Rs. 2,02,400/- as per rules as given below:-

S.No.	Name of officer	Amount of honorarium disburse				Total Amt. in Rs	Honorarium admissible during a financial yr.	Excess payment of honorarium
		Qtr June 17	Qtr Sep 17	Qtr Dec 17	Qtr Mar 18			
1.	Sh. T.K. Razdan	10000	10000	10000	10000	40000	25000	37500
2.	Sh. Rajesh Sharm	3200	3200	3200	3200	12800	25000	10300

Deviations from GFR not submitted by the auditee unit, Paramay Stand

that the incentive paid to the 8 regular employees of this Institute for the year 2017-18 under Mid Day Meal Scheme after the decision of the Board of Governors in the meeting held on 19.09.2007 under item No. 16. A copy of the decision is enclosed herewith for your kind information. **ANNEXURE-'C'**
It is further informed that being an Autonom

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3.	Sh. Munish Julka	800 0	800 0	800 0	800 0	3200 0	2500	29500
4.	Sh. Devinder Singh	800 0	800 0	800 0	800 0	3200 0	2500	29500
5.	Sh. Ashok K Verma	800 0	800 0	800 0	800 0	3200 0	2500	29500
6.	Sh. Vishal Kalia	800 0	800 0	800 0	800 0	3200 0	2500	29500
7.	Sh. Ram Kiran	240 0	240 0	240 0	240 0	2400	2500	7100
8.	Sh. Kuldeep Singh	800 0	800 0	800 0	800 0	3200 0	2500	29500
	TOTAL	556 00	556 00	556 00	556 00	2224 00	20000	202400

On being pointed out in audit, the department stated that the honorarium has been disbursed to the staff as per the decision of the Board of Governors taken in the meeting held on 19.09.2007.

However, the department did not submit the copy of the decision of the Board of Governors. Further, in view of the General Financial rules the reply of the department is not tenable as the decision of the Board of Governors is in contravention of Financial Rules.

Final reply of the department will be awaited in audit.

ous body, the Board of Governor s is fully competent to sanction the incentive to the regular staff as per decision taken in the BOG meeting held on 29.11.2006 **under item No. 13.** A copy of delegation of powers of the Board of Governor s is also attached herewith for your kind perusal, please. **ANNEXURE-'D'**

In light of above, Para needs to be dropped.

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Period of IR	Para No.	Subject of the Para	Brief contents of the Paras	Reply of the Department	Remarks																											
2017-18	5	<p>Outstanding Advances against Deposit works, Misc Advances amounting to Rs 1114.27 lakh.</p> <p>During the scrutiny of records pertaining to the office of Chandigarh Institute Of Hotel Management, sector-42-D, Chandigarh, it was noticed that the huge amount Outstanding as advance given to various department of UT, Chandigarh was pending relating to various Deposit works and other Misc Advances detailed as under:-</p> <table border="1"> <thead> <tr> <th>S.No.</th> <th>Name of Executing Agency</th> <th>Amount in Rs.</th> </tr> </thead> <tbody> <tr> <td>1.</td> <td>Fastway Communication</td> <td>2400</td> </tr> <tr> <td>2.</td> <td>Eureka Forbes Pvt. Ltd.</td> <td>12467</td> </tr> <tr> <td>3.</td> <td>Jai Gas Centre</td> <td>33400</td> </tr> <tr> <td>4.</td> <td>M/s. Chd Bottling Co.</td> <td>9853</td> </tr> <tr> <td>5.</td> <td>Newspaper & Priodicals</td> <td>51210</td> </tr> <tr> <td>6.</td> <td>CP Division No 3</td> <td>2290400</td> </tr> <tr> <td>7.</td> <td>CP Division No 4</td> <td>80800</td> </tr> <tr> <td>8.</td> <td>CP Division No 2</td> <td>95353000</td> </tr> </tbody> </table>	S.No.	Name of Executing Agency	Amount in Rs.	1.	Fastway Communication	2400	2.	Eureka Forbes Pvt. Ltd.	12467	3.	Jai Gas Centre	33400	4.	M/s. Chd Bottling Co.	9853	5.	Newspaper & Priodicals	51210	6.	CP Division No 3	2290400	7.	CP Division No 4	80800	8.	CP Division No 2	95353000	<p>Compliance awaited.</p> <p>Para stand</p>	<p>In this regard, it is informed that the Institute had deposited funds to the office of Chief Engineer, UT, Chandigarh and CITCO, UT, Chandigarh for the construction of new hostel Building, renovation of Institute Building and Hotel Chandigarh Beckons respectively from time to time. The Institute had repeatedly requested the above departments to submit the consolidates utilisation certificates in this Institute. However the same are yet to be received. The photocopies of last reminders are enclosed herewith for your kind perusal, please.</p>	
S.No.	Name of Executing Agency	Amount in Rs.																														
1.	Fastway Communication	2400																														
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7.	CP Division No 4	80800																														
8.	CP Division No 2	95353000																														

9.	CREST for SPV Plant	500000	It is further informed that as and when the above UC's are received in the Institute the same will be forwarded to your office for settling the Para. ANNEXURE-'E'
	XEN PH Division No 1	8578000	
	Misc Advances	14960	
	Total	11,14,26,570	
<p>Any strenuous efforts made to get the pending Advances settled against various departments and vendors may be intimated to the audit.</p> <p>Reply of the department is awaited in audit.</p>			

Period of IR	Para No .	Subject of the Para	Brief contents of the Paras	Reply of the Department	Remarks
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Irregular payment of mobile allowance Rs. 51,850/- Recovery thereof.

The Finance Department, Government of Punjab vide letter No.233/2012-4 FP-2/386 dated 16.8.2013 had clarified that the Mobile Allowance cannot be granted to employees during vacations of Departments like Education, Hon'ble court when vacations are ten days or more (except casual leave/R.H or avail LTC).

During test check of records of O/o the Principal, Chandigarh Institute of Hotel Management and Catering Technology, Headmaster, Chandigarh, it was noticed that 16 employees were granted Mobile allowance of ₹ 51850/- (as per table below) from April 2018 to March 2023 during the period of vacation which was in-contravention of above orders and need to be recovered.

Month	May 18	Jun 18	Dec 18	May 19	Jun 19	Dec 19	May 20	May 21	Jun 21	Jun 22	Jul 22	Jan 23	Total
Name													
Vishal Kalia	500	500	500	500	500	500	500	0	0	0	0	0	3500
Shashi Bhatia	500	500	500	500	500	500	500	500	500	1000	1000	1000	7500
Ashish Bose	500	500	500	500	500	500	500	500	500	0	0	0	4500
J.P. Kant	500	500	500	500	500	500	500	500	500	1000	1000	1000	7500
P. Mukherjee	300	300	300	300	300	300	300	0	0	0	0	0	2100
Seema Yadav	300	300	300	300	300	300	300	300	300	600	600	600	4500
Vivek Narotra	300	300	300	300	300	300	300	300	300	600	600	600	4500
Achal Bisht	300	300	300	300	300	300	300	300	300	600	600	600	4500
Kul Prasad	250	250	250	250	250	250	250	250	250	500	500	0	3250
Rakesh Chand	250	250	250	250	250	250	250	250	250	0	0	0	2250
Kalawati	250	250	250	250	250	250	250	250	250	500	500	0	3250

Annotated Reply is Prepared and submitted for perusal, please

In this regard, it is intimated that on the basis of Government of Punjab, Department of Finance (Finance Personal-II Branch) letter No. 1/242825/2021 dated 06.09.2021 and subsequent adopted by Chandigarh Administration, Finance Department (Accounts Branch) vide letter No. 7000/2/27-F&PO(7)/2021/11616 dated 13.10.2021 copy attached at **ANNEXURE-'F'** regarding grant of mobile allowance as per recommendation of 6th Punjab Pay commission, the

		Ashok kumar Ray	0	0	0	0	0	0	0	0	0	0	0	500	500	500	1500	mobile allowance was granted to the employees of this Institute as per their eligibility on the same terms & condition therein and there is no clause that during vacation no mobile allowance is allowed. As such it is requested to kindly settle the para.	
		Pankaj Kaundal	0	0	0	0	0	0	0	0	0	0	0	500	500	500	1500		
		Soumyajit Bandhyopadhyaya	0	0	0	0	0	0	0	0	0	0	0	0	0	500	500		
		Anand Malik	0	0	0	0	0	0	0	0	0	0	0	0	0	500	500		
		Tarun	0	0	0	0	0	0	0	0	0	0	0	0	0	500	500		
																	51,850		

Period of IR	Para No.	Subject of the Para	Brief contents of the Paras	Reply of the Department	Remarks
2018-23	2	<p>Irregular awarding of work of AMC of STP</p> <p>As per rule 70(viii) of GFR 2017, The Secretary of a Ministry/Department shall ensure that his Ministry or Department follows the Government procurement procedure for execution of works, as well as for procurement of services and supplies, and implements it in a fair, equitable,</p>	Annotated Reply is Prepared and submitted for perusal, please.	In this regard, it is intimated that the Institute after obtaining approval of the Worthy Secretary Tourism, Chandigarh Administration and Chairperson of this Institute took the matter for renewal of maintenance & operation contract for another 5 years 35 KLD	

	<p>transparent, competitive and cost effective manner.</p> <p>As per rule 201(i) of GFR , Bids are invited for estimated value of the non-consulting service up to Rupees ten lakhs or less: The Ministry or Department should scrutinize the preliminary list of likely contractors as identified as per Rule 199 above, decide the prima facie Eligible and capable contractors and issue limited tender enquiry to them asking for their offers by a specified date and time etc. as per standard practice. The number of contractors identified for issuing limited tender enquiry should be more than three.</p> <p>During test check of records of the Chandigarh Institute of Hotel Management & Catering Technology, Chandigarh for the period 2018-23, it was observed that the work for annual maintenance & operation of Sewage Treatment Plant in the institute was given to the contractor M/s Mega Ergo Envirotech Engineers, Noida for the 5 years after 3 months from the date of successful completion and handing over in proper working condition vide letter dt 4.06.2013.</p> <p>Further, scrutiny of records revealed that AMC contract of Sewage Treatment Plant capacity of 35 KLD based on MBBR technology installed in the office was completed on 19.09.2018. The institute awarded the contract of AMC to the same agency without inviting the fresh tender. Awarding the contract to the same contractor without inviting fresh tender which had violated the principle of fair, equitable, transparent, competitive and cost-</p>		<p>capacity Sewage Treatment plant installed at CIHM, Chandigarh through GeM or e-tendering process by inviting fresh tender with the Engineering Wing of Chandigarh Housing Board who have their depth expertise in the subject on file and allotted the work to Chandigarh Housing Board, Chandigarh as deposit work vide letter No. 8(1)/Admn/1378 dated 11.10.2023 and the copies of the same are attached at ANNEXURE-‘G’.</p> <p>Subsequently the decision of the Worthy Chairperson in the matter was ratified in the Board of Governors meeting held on 25.01.2024. The Chandigarh Housing Board has already initiated the tendering process for allotment of work for AMC of STP and will be awarded soon. As such you are requested to kindly drop the para.</p>	
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	<p>effective manner of Rule 70(viii) of GFR, 2017. The AMC contract of Sewage Treatment Plant which is to be completed on 19.09.2023 and vide letter dt. 15.03.2023 M/s Mega Ergo Envirotech Engineers, Noida has again requested for renewal of the contract. Audit is of the view that now the contract should be renewed through GeM or e-tendering process by inviting fresh tender.</p> <p>On being pointed out, no reply was furnished by the auditee unit. Reply and compliance thereof is awaited.</p>			
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